

## Message Text

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ORIGIN IO-14

INFO OCT-01 ISO-00 AF-10 ARA-10 EA-10 EUR-12 NEA-10  
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00  
PA-01 SP-02 SS-15 NSCE-00 SSO-00 USIE-00 INRE-00  
TRSE-00 ABF-01 OMB-01 /106 R

DRAFTED BY: IO/UNP: JPLORNENZ/ATP  
IO: CWMAYNES  
L: SSCHWEBEL  
EUR/SOV GMATHEWS  
IO/PPR: CTOTH  
L/UNA: SBOND  
EUR/NE:JPSHUMATE  
IO/UNP: RLBARRY  
IO: GBHELMAN

-----101400 030939Z /10

O R 020220Z MAR 78  
FM SECSTATE WASHDC  
TO USMISSION USUN NEW YORK IMMEDIATE  
AMEMBASSY LONDON IMMEDIATE  
INFO AMEMBASSY OTTAWA  
AMEMBASSY TOKYO  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY BONN  
AMEMBASSY LAGOS  
AMEMBASSY TEHRAN  
AMEMBASSY GEORGETOWN  
AMEMBASSY CARACAS  
AMEMBASSY JAKARTA  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY ISLAMABAD  
AMEMBASSY BUENOS AIRES  
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XAMEMBASSY COPENHAGEN 8722-24  
AMEMBASSY HELSINKI  
AMEMBASSY DUBLIN  
AMEMBASSY VIENNA  
AMEMBASSY NEW DELHI

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C O R R E C T E D C O P Y (OTTAWA BEGINS INFO ADDEES IN

HEADING)

E.O. 11652: N/A

TAGS: PORG, UN

SUBJECT: CONSULTATIONS ON PROPOSALS TO CONGRESS FOR UN  
REFORM

1. THE PRESIDENT IS TRANSMITTING TO CONGRESS  
THE REPORT ON UN RESTRUCTURING AND REFORM THAT CONGRESS RE-  
QUESTED OF HIM. SINCE REPORT WILL PROBABLY SOON ATTRACT  
INTERNATIONAL ATTENTION, IT SEEMS APPROPRIATE TO CONSULT  
AS SOON AS POSSIBLE WITH GOVERNMENTS AND OTHERS WHOSE  
COOPERATION WILL BE NEEDED TO BRING THE PROPOSALS ABOUT.  
NEW YORK WOULD SEEM TO BE MOST PRACTICABLE PLACE TO HOLD  
TALKS, GIVEN GREATER FAMILIARITY OF DELEGATES TO UN WITH  
ISSUES INVOLVED. PRINCIPAL DISCUSSIONS SHOULD IN OUR VIEW  
BE WITH WESTERN MEMBERS OF SC, WITH USSR, WITH INFLUENTIAL  
THIRD WORLD COUNTRIES, WITH GOVERNMENTS MOST INVOLVED IN  
UN PEACEKEEPING, AND WITH UN SECRETARIAT. INFO ADDRESSEES  
REPRESENT DEPARTMENT'S SUGGESTED LIST OF CONSULTEES.

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2. AS GENERAL BACKGROUND, ADDRESSEES SHOULD BE AWARE THAT  
CONGRESS ASKED, IN SECTION 503 OF FOREIGN RELATIONS

AUTHORIZATION ACT, FOR "A MAJOR EFFORT BY THE UNITED  
STATES TOWARDS REFORMING AND RESTRUCTURING THE UN."  
THE DRAFT REPORT INCLUDES RECOMMENDATIONS IN FIVE MAJOR  
AREAS: A) PEACE, SECURITY AND STRENGTHENING INTERNATIONAL  
LAW, B) DECISION-MAKING PROCESSES IN THE UNITED NATIONS,  
C) HUMAN RIGHTS, D) FINANCING THE UNITED NATIONS, AND  
E) ACHIEVING GREATER EFFICIENCY IN THE UNITED NATIONS  
SYSTEM. SOME OF THE MAIN CONCLUSIONS AND PROPOSALS, IN  
BROAD OUTLINE ARE:

-- THE U.S. WILL STUDY WITH OTHER MEMBER STATES, PARTI-  
CULARLY PERMANENT MEMBERS OF THE SC, OPPORTUNITIES FOR  
STRENGTHENING THE ROLE OF THE COUNCIL IN THE PEACEFUL  
SETTLEMENT OF DISPUTES.

-- WE WILL EXAMINE EVERY TREATY WHICH THE UNITED STATES  
NEGOTIATES WITH A VIEW TO ACCEPTING THE JURISDICTION OF  
THE INTERNATIONAL COURT OF JUSTICE OVER DISPUTES ARISING  
UNDER THE TREATY.

-- PROMISING POSSIBILITIES FOR REFORM IN THE UN SYSTEM  
EXIST IN THE FIELD OF ECONOMIC AND SOCIAL AFFAIRS. WE WILL  
PROPOSE MEASURES TO IMPROVE CENTRAL MANAGEMENT AND LEADER-

SHIP IN THE UN SECRETARIAT AND TO DEVELOP ENHANCED PLANNING  
IN THAT BODY.

-- WHILE FAR-REACHING REFORMS INVOLVING CHARTER REVISION  
MAY WELL HAVE TO AWAIT DEVELOPMENT OF A GREATER COMMUNITY  
OF INTERESTS IN THE UN, THE U.S. WOULD BE PREPARED TO  
PARTICIPATE IN A CHARTER REVIEW CONFERENCE IF A SUBSTAN-  
TIAL MAJORITY OF MEMBERS BELIEVED THE OUTCOME OF SUCH A  
CONFERENCE WOULD BE PRODUCTIVE.

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3. FOR LONDON: WHILE CONSULTING IN WASHINGTON, EVAN  
LUARD ASKED ASSISTANT SECRETARY MAYNES TO BE BRIEFED ON  
THE REPORT'S MAJOR PROPOSALS PRIOR TO ITS RELEASE. FULL  
REPORT WILL BE POUCHED WHEN AVAILABLE. IN INTERIM, WE  
SUGGEST YOU GIVE LUARD A GENERAL PICTURE OF OUR THINKING  
IN TWO AREAS -- PEACEKEEPING PREPAREDNESS AND  
SC PROCEDURES --  
LETTING HIM KNOW THAT A MORE THOROUGH BRIEFING WILL TAKE  
PLACE IN NEW YORK. (USUN SHOULD TELL UKUN ABOUT THE LUARD  
BRIEFING AND EXPLAIN THE BACKGROUND TO IT.) IN BRIEFING  
LUARD, EMBASSY LONDON SHOULD DRAW ON THE FOLLOWING  
EXCERPTS FROM THE REPORT:

A. STRENGTHENING THE UN'S PEACEKEEPING CAPABILITIES.

"WE BELIEVE THAT FURTHER EFFORTS SHOULD BE MADE TO  
STRENGTHEN THE UN'S PEACEKEEPING CAPABILITIES, FOR EXAMPLE  
BY THE CREATION OF A UN PEACEKEEPING RESERVE COMPOSED OF  
NATIONAL CONTINGENTS TRAINED IN PEACEKEEPING FUNCTIONS.

"WE ARE ALSO PREPARED UPON REQUEST FROM THE SECRETARY  
GENERAL TO ASSIST WITH THE AIRLIFT OF TROOPS AND EQUIP-  
MENT REQUIRED FOR ESTABLISHING A UN PEACEKEEPING FORCE  
AUTHORIZED BY THE SECURITY COUNCIL.

"IN ORDER TO BE IN A POSITION TO RESPOND QUICKLY TO A RE-  
QUEST FOR ASSISTANCE FROM THE SECRETARY GENERAL, I AM PRO-  
POSING THAT THE DEPARTMENT OF DEFENSE INITIATE WHATEVER  
CONTINGENCY PLANNING MAY BE NECESSARY.

"IN ORDER TO MAKE A UN PEACEKEEPING RESERVE A MORE EFFEC-  
TIVE FORCE, WE SHALL EXPLORE WITH OTHER UN MEMBERS ARRANGE  
MENTS FOR TRAINING OF EARMARKED CONTINGENTS AS WELL AS  
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PERSONNEL OF UN OBSERVER MISSIONS BY THE UNITED NATIONS.

"WE SHALL EXAMINE WITH THE UNITED NATIONS WAYS TO UPGRADE THE TECHNICAL EQUIPMENT AVAILABLE TO OBSERVER MISSIONS AND PEACEKEEPING FORCES AND TO ENHANCE THEIR OBSERVATION AND COMMUNICATIONS CAPABILITIES THROUGH MODERN TECHNOLOGY.

"WE INTEND TO PRESS FOR PROGRESS IN THE COMMITTEE ON PEACE KEEPING OPERATIONS."

B. ESTABLISHING MORE EFFECTIVE UN MACHINERY FOR THE PEACEFUL SETTLEMENT OF DISPUTES

"MEMBER STATES ARE GENERALLY RETICENT TO SUBMIT DISPUTES TO THIRD PARTIES DESPITE THE EXISTENCE OF AMPLE MACHINERY FOR THAT PURPOSE. IT IS NOT LIKELY THAT THE CREATION OF ADDITIONAL MACHINERY FOR ARBITRATION, CONCILIATION OR MEDIATION WOULD IN ITSELF INDUCE GREATER USE OF THIRD PARTY SERVICES.

"HOWEVER, WE ARE PREPARED TO EXAMINE THE OTHER MEMBER STATES WHY EXISTING MACHINERY HAS REMAINED SO LITTLE USED AND TO EXPLORE WAYS OF INCREASING THE AWARENESS OF GOVERNMENTS OF THE FACILITIES WHICH ARE AVAILABLE.

"THEREFORE, I HAVE REQUESTED THE SECRETARY OF STATE TO CONDUCT A THOROUGH EXAMINATION OF EXISTING PROCEDURES AND MECHANISMS FOR THE PEACEFUL SETTLEMENT OF DISPUTES WITH A VIEW TO PROMOTING THEIR GREATER USE, INCLUDING THE UNITED STATES.

"WE SHALL EXAMINE WITH OTHER MEMBER STATES, PARTICULARLY THE PERMANENT MEMBERS OF THE SECURITY COUNCIL, OPPORTUNITIES FOR STRENGTHENING THE ROLE OF THE SECURITY COUNCIL IN THE PEACEFUL SETTLEMENT OF DISPUTES. WE WILL EXPLORE THE POSSIBILITIES FOR GREATER USE OF INFORMAL MEETINGS OR SUB-LIMITED OFFICIAL USE  
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COMMITTEES OF THE COUNCIL FOR THE PURPOSE OF FOLLOWING UP ON COUNCIL RESOLUTIONS. AS PART OF SUCH EFFORT WE FAVOR HOLDING ANNUAL PRIVATE MEETINGS AT THE FOREIGN MINISTER LEVEL FOR THE PURPOSE OF REVIEWING THE STATE OF WORLD PEACE AND SECURITY IN THE LIGHT OF REPORTS PREPARED BY THE SECRETARY GENERAL.

"WE SHALL CONTINUE TO TREAT THE ESTABLISHMENT OF FACT-FINDING MISSIONS AS A PROCEDURAL MATTER NOT SUBJECT TO VETO, SO LONG AS MANDATES ARE CLEAR AND NON-PREJUDICIAL. WE ARE PREPARED TO EXAMINE WITH THE OTHER PERMANENT MEMBERS OF THE SECURITY COUNCIL THE POSSIBILITY OF A FORMAL, JOINT VOLUNTARY STATEMENT TO THIS EFFECT. IN THIS CONNECTION, IT WILL BE OUR POLICY TO USE TECHNOLOGY AVAIL-

ABLE TO US FROM AIRCRAFT RECONNAISSANCE TO SHARE WITH THE COUNCIL PERTINENT FACTUAL INFORMATION WHEN THE PARTIES TO A DISPUTE AGREE."

4. IF EMBASSY IS ASKED TO SPECIFY THE KINDS OF PEACEKEEPING TRAINING ARRANGEMENTS WE HAVE IN MIND, YOU SHOULD EXPLAIN THAT WE ARE THINKING OF THREE POSSIBILITIES, AND WILL WANT TO EXPLORE THESE THOROUGHLY WITH THE UK AND OTHERS BEFORE PROCEEDING FURTHER.

THE THREE MOST LIKELY SOURCES FOR PEACEKEEPING TRAINING WOULD SEEM TO BE:

(A) PRIVATE INSTITUTIONS WITH EXPERIENCE IN THE FIELD UNDER A UN MANTLE. THE MANTLE MIGHT BE UNITAR, OR IT MIGHT BE SECRETARIAT PARTICIPATION AT THE REQUEST OF THE SECURITY COUNCIL. WHATEVER ITS NATURE, EASTERN EUROPEAN PARTICIPATION WOULD BE ESSENTIAL.

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(B) DIRECT UN TRAINING, POSSIBLY THROUGH AN INTERNATIONAL DEFENSE ACADEMY. SUCH AN INSTITUTION MIGHT WELL BE ABLE TO DRAW UPON THE PERSONNEL AND

EXPERTISE OF PRIVATE INSTITUTIONS,

(C) TRAINING BY DEFENSE COLLEGES OF THE MORE EXPERIENCED TROOP CONTRIBUTING GOVERNMENTS. IT MIGHT BE POSSIBLE TO DIVIDE THE CURRICULUM (WHICH WOULD PRESUMABLY BE LIMITED TO OFFICERS AT THE OUTSET) ACCORDING TO GREATEST EXPERTISE FOR EXAMPLE, THE UK MIGHT TEACH TECHNIQUES IN RESOLVING POTENTIAL CONFLICTS THROUGH POLITICAL NEGOTIATION (DRAWING ON THE CYPRUS EXPERIENCE), CANADA MIGHT SPECIALIZE IN PROBLEMS OF COMMAND AND CONTROL IN A MULTILATERAL OPERATION, POLAND IN LOGISTICS, AND AUSTRALIA IN CIVIL POLICE TECHNIQUES.

5. IF EMBASSY IS ASKED TO SPECIFY WHAT FURTHER MEASURES WE MIGHT PROPOSE REGARDING SECURITY COUNCIL INVOLVEMENT IN THREATS TO PEACE AND SECURITY, YOU SHOULD EXPLAIN THAT WE ARE THINKING OF A PROPOSAL WHEREBY MEMBERS OF THE SECURITY COUNCIL WOULD AGREE AUTOMATICALLY TO CONSULT ON ALL THREATS TO INTERNATIONAL PEACE AND SECURITY.

6. TWO PROPOSALS DEALING WITH UN FINANCING MIGHT RECEIVE SOME PRESS ATTENTION,

A. SPECIAL PEACEKEEPING FUND. WE SHALL EXPLORE THE POSSIBILITY OF ESTABLISHING A SPECIAL PEACEKEEPING FUND TO HELP COVER THE INITIAL COST OF PEACEKEEPING OPERATIONS

AUTHORIZED BY THE SECURITY COUNCIL. THE FUND MIGHT BE IN ORDER OF \$100 MILLION TO BE CONSTITUTED OVER A REASONABLE PERIOD OF TIME THROUGH SUCH MEANS AS MIGHT BE AGREED UPON.

B. ADDITIONAL SOURCES OF REVENUE. DEBATE SURROUNDS ALMOST ALL OF THE PROPOSALS WHICH AIM AT THE PRODUCTION OF LIMITED OFFICIAL USE  
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AUTONOMOUS REVENUES FOR THE UN SYSTEM THROUGH CONTRIBUTION FROM COMMERCE, SERVICES, OR RESOURCES REGULATED BY THE UN. FURTHER STUDY IS REQUIRED. PROVIDED THAT ANY AUTONOMOUS REVENUE IS SUBJECT TO THE SAME CONTINUOUS SCRUTINY AND CONTROL OF GOVERNMENTS AS CURRENT MEMBER STATE APPROPRIATIONS ARE AND FURTHER AS LONG AS WE AND THE OTHER NATIONS RETAIN ADEQUATE CONTROL OF THE BUDGET, THE UNITED STATES FAVORS AS A LONG-TERM GOAL THE DEVELOPMENT OF AUTONOMOUS SOURCES OF INCOME FOR THE INTERNATIONAL COMMUNITY. WE ARE THEREFORE PREPARED TO JOIN IN FURTHER EXPLORATION OF VARIOUS PROPOSALS IN THIS FIELD AND WOULD SUPPORT MOVES IN THE UNITED NATIONS TO UNDERTAKE A STUDY ALONG THESE LINES.

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INFO OCT-01 AF-10 ISO-00 /025 R

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DRAFTED BY: IO/SCT:JPTEVITHICK

APPROVED BY:IO/SCT:JPTEVITHICK

IO/UNP:JLORENZ

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FM SECSTATE WASHDC

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AMEMBASSY NAIROBI

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FOLLOWING REPEAT STATE 53343 ACTION USUN LONDON INFO  
OTTAWA

TOKYO MOSCOW PARIS BONN LAGOS TEHRAN GEORGETOWN CARACAS JAKARTA  
DAR ES SALAAM ISLAMABAD BUENOS AIRES BRASILIA MEXICO STOCKHOLM  
COPENHAGEN HELSINKI DUBLIN VIENNA NEW DELHI DATED MAR 02:

QTE: LIMITED OFFICIAL USE STATE 053343

CORRECTED COPY (OTTAWA BEGINS INFO ADDRESSEES IN  
HEADING)

E.O. 11652: N/A

TAGS: PORG, UN

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-- THE U.S. WILL STUDY WITH OTHER MEMBER STATES, PARTICULARLY PERMANENT MEMBERS OF THE SC, OPPORTUNITIES FOR STRENGTHENING THE ROLE OF THE COUNCIL IN THE PEACEFUL SETTLEMENT OF DISPUTES.

-- WE WILL EXAMINE EVERY TREATY WHICH THE UNITED STATES NEGOTIATES WITH A VIEW TO ACCEPTING THE JURISDICTION OF  
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THE INTERNATIONAL COURT OF JUSTICE OVER DISPUTES ARISING UNDER THE TREATY.

-- PROMISING POSSIBILITIES FOR REFORM IN THE UN SYSTEM EXIST IN THE FIELD OF ECONOMIC AND SOCIAL AFFAIRS. WE WILL PROPOSE MEASURES TO IMPROVE CENTRAL MANAGEMENT AND LEADERSHIP IN THE UN SECRETARIAT AND TO DEVELOP ENHANCED PLANNING IN THAT BODY.

-- WHILE FAR-REACHING REFORMS INVOLVING CHARTER REVISION MAY WELL HAVE TO AWAIT DEVELOPMENT OF A GREATER COMMUNITY OF INTERESTS IN THE UN, THE U.S. WOULD BE PREPARED TO PARTICIPATE IN A CHARTER REVIEW CONFERENCE IF A SUBSTANTIAL MAJORITY OF MEMBERS BELIEVED THE OUTCOME OF SUCH A CONFERENCE WOULD BE PRODUCTIVE.

3. FOR LONDON: WHILE CONSULTING IN WASHINGTON, EVAN LUARD ASKED ASSISTANT SECRETARY MAYNES TO BE BRIEFED ON THE REPORT'S MAJOR PROPOSALS PRIOR TO ITS RELEASE. FULL REPORT WILL BE POUCHED WHEN AVAILABLE. IN INTERIM, WE SUGGEST YOU GIVE LUARD A GENERAL PICTURE OF OUR THINKING IN TWO AREAS -- PEACEKEEPING PREPAREDNESS AND SC PROCEDURES -- LETTING HIM KNOW THAT A MORE THOROUGH BRIEFING WILL TAKE PLACE IN NEW YORK. (USUN SHOULD TELL UKUN ABOUT THE LUARD BRIEFING AND EXPLAIN THE BACKGROUND TO IT.) IN BRIEFING LUARD, EMBASSY LONDON SHOULD DRAW ON THE FOLLOWING EXCERPTS FROM THE REPORT:

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"IN ORDER TO BE IN A POSITION TO RESPOND QUICKLY TO A REQUEST FOR ASSISTANCE FROM THE SECRETARY GENERAL, I AM PROPOSING THAT THE DEPARTMENT OF DEFENSE INITIATE WHATEVER CONTINGENCY PLANNING MAY BE NECESSARY.

"IN ORDER TO MAKE A UN PEACEKEEPING RESERVE A MORE EFFECTIVE FORCE, WE SHALL EXPLORE WITH OTHER UN MEMBERS ARRANGE



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4. IF EMBASSY IS ASKED TO SPECIFY THE KINDS OF PEACEKEEPING TRAINING ARRANGEMENTS WE HAVE IN MIND, YOU SHOULD EXPLAIN LIMITED OFFICIAL USE  
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## Message Attributes

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**Capture Date:** 26 sep 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** REORGANIZATIONS, US CONGRESSIONAL PRESENTATIONS, INTERNATIONAL ORGANIZATIONS, BRIEFING MATERIALS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 02 mar 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE053343  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** IO/UNP: JPLORNENZ/ATP  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** n/a  
**Expiration:**  
**Film Number:** D780138-0699, D780094-1096  
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**Line Count:** 570  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Message ID:** 6f675ebb-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 11  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** REFORM  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 28 apr 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3165525  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CONSULTATIONS ON PROPOSALS TO CONGRESS FOR UN  
**TAGS:** PORG, PGOV, UN  
**To:** USUN N Y LONDON MULTIPLE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/6f675ebb-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014